

This document includes Section 7.0, WHEC 378 Class: High Endurance Cutters that Process Bilgewater and Dirty Ballast, of the Draft EPA Report "Surface Vessel Bilgewater/Oil Water Separator Environmental Effects Analysis Report" published in 2003.

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Section 7.0 – WHEC 378 Class: High Endurance Cutters that Process Bilgewater and Dirty Ballast

SECTION 7.0 – WHEC 378 CLASS

TABLE OF CONTENTS

7.0	WH	EC 378 CLASS	. 1
	7.1	INTRODUCTION	. 1
	7.2	DIFFERENCES FROM THE EEA METHODOLOGY	. 1
	7.3	SUMMARY OF EEA RESULTS	. 2
	7.4	MPCD RANKING AND ASSOCIATED UNCERTAINTY	14
		LIST OF TABLES	
Table	e 7-1.	Constituents Exceeding Numeric Water Quality Criteria Identified in the Baseline Discharge ¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)	3
Table	e 7-2.	Narrative Water Quality Criteria Categories Exceeded by the Baseline Discharge ¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)	
Table	e 7-3.		
Table	e 7-4.	Bioaccumulative Contaminants of Concern Identified in the Baseline Discharge ¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)	5
Table	e 7-5.	Mass Loading and Toxic Pound Equivalents for the Constituents of Concern Identified in the Baseline Discharge ¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)	. 6
Table	e 7-6.	·	
Table	e 7-7.		
Table	e 7-8.		
Table	e 7-9.	Bioaccumulative Contaminants of Concern Identified in the Primary Treatment Discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty	11

Table 7-10.	Mass Loading and Toxic Pound Equivalents for the Constituents of Concern Identified in	
	the Primary Treatment Discharge from Compression Ignition Ships that OWS Process	
	Bilgewater and Dirty Ballast (WHEC 378)	1
Table 7-11.	Comparison of Discharge Constituent Concentrations (µg/L) that Exceed Numeric Water	
	Quality Criteria in the Baseline and MPCD Discharges from Compression Ignition Ships	
	that OWS Process Bilgewater and Dirty Ballast (WHEC 378)	15
Table 7-12.	Comparison of Narrative Water Quality Criteria for Baseline and MPCD Discharge	
	Constituents for Compression Ignition Ships that OWS Process Bilgewater and Dirty	
	Ballast (WHEC 378)	16
Table 7-13.	Comparison of Constituent of Concern Hazard Quotients and Total Discharge Hazard	
	Indices at Edge of Mixing Zone in Baseline and MPCD Discharges from Compression	
	Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)	17
Table 7-14.	Comparison of Bioaccumulative Contaminants of Concern Identified in Baseline and	
	MPCD Discharges from Compression Ignition Ships that OWS Process Bilgewater and	
	Dirty Ballast (WHEC 378)	18
Table 7-15.	Comparison of Discharge Constituents of Concern Mass Loading (lbs/yr) in Baseline and	
	MPCD Discharges from Compression Ignition Ships that OWS Process Bilgewater and	
	Dirty Ballast (WHEC 378)	19
Table 7-16.	Comparison of Toxic Pound Equivalents for the Baseline and MPCD Discharges from	
	Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast	
	(WHEC 378)	20
Table 7-17.	Summary of EEA for Baseline and MPCD Discharges from Compression Ignition Ships	
	that OWS Process Bilgewater and Dirty Ballast (WHEC 378)	21

7.0 WHEC 378 CLASS

7.1 Introduction

This Environmental Effects Analysis Report (EEAR) presents surface vessel bilgewater discharge from the Uniform National Discharge Standards (UNDS) vessel group, "Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast." The HAMILTON Class (WHEC 378) was selected as the representative vessel class for the group. This vessel class, combined with the 15-hull RELIANCE Class (WMEC 210), and the 2-hull POLAR Class (WAGB 399), complete the vessel group. The WHEC 378 Class vessels are equipped with an OWS four to ten times larger than comparably sized vessels that only process bilgewater. The class operates within 12 nm. There are no vessels in the construction phase in this group. For more information about the vessel group and the selection of the representative vessel class used in this environmental effects analysis (EEA), see *Vessel Grouping and Representative Vessel Class Selection for Surface Vessel Bilgewater/Oil-Water Separator Discharge* (Navy and EPA, 2001d).

Ships in this vessel group receive fluids in the bilge from many sources. These sources include condensate that forms on the interior hull and on piping, machinery condensate drains, leaking propeller shafts, pump packing glands, piping, valves, and flanges. The bilgewater may have oily constituents from diesel fuel marine (DFM) used for main engines and generators, and JP-5 fuel oil used to fuel helicopters. Other oily constituents include various lubricants such as 9250 lube oil (main engines and generators), 2190TEP lube oil (auxiliary equipment), synthetic lube oil (aircraft engines), hydraulic oil (elevators, cranes, and winches), and various grades of grease lubricants, used on pulleys, cables, valves, and other components.

Bilgewater discharges from the WHEC 378 Class vessels were characterized from sampling data and supplemented by process knowledge from equipment experts and vendors. Examples of sample data and process knowledge include end-of-pipe (EOP) chemical constituent concentrations, suspended solids and oil and grease (hexane extractable material (HEM)) concentrations, field measurements of pH, flow rates, and descriptive information such as color and odor. The Navy analyzed samples for constituent concentration from the wastestream before processing (i.e., baseline discharge) and after marine pollution control device (MPCD) treatment. Details on the characterization of this discharge are contained in the *Characterization Analysis Report: Surface Vessel Bilgewater/OWS Discharge* (hereafter referred to as the Bilgewater Characterization Analysis Report (ChAR)) (Navy and EPA, 2003).

7.2 DIFFERENCES FROM THE EEA METHODOLOGY

The analysis of discharge information and presentation of results in this report are in accordance with the methodology contained in *Environmental Effects Analysis Guidance for Phase II of the Uniform National Discharge Standards for Vessels of the Armed Forces (Navy and EPA, 2000e*, hereafter referred to as the EEA guidance manual). The EEA for surface vessel bilgewater/OWS discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast did not require any variation from the methodology contained in the EEA guidance manual.

7.3 SUMMARY OF EEA RESULTS

This section summarizes the results of the eight technical tasks conducted for the baseline discharge and each MPCD discharge.

7.3.1 Baseline Discharge

The baseline discharge has been subjected to a full EEA as a basis for comparing MPCD options; however, this vessel group does not release the untreated baseline discharge into the receiving waters. Currently, a gravity-coalescence OWS system processes bilgewater produced by this vessel group (see Section 7.3.2) prior to overboard discharge.

7.3.1.1 Discharge Characterization Data

Baseline discharge characterization data for Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast were assembled from sampling data and supplemented by process knowledge from equipment experts and vendors. The sampling data for this vessel group were taken from HAMILTON (WHEC 378). The Bilgewater ChAR (Navy and EPA, 2003) contains more information on the collection and analysis of discharge characterization data.

The data analysis for this discharge identified 19 constituents of concern (COCs), three classes of constituents (i.e., a group of constituents such as total aromatic hydrocarbons), and seven narrative categories in the baseline discharge. In accordance with the EEA guidance manual (Navy and EPA, 2000e), COCs are defined as:

- Constituents that exceed one or more numeric water quality criteria (WQC) at EOP or any narrative WQC;
- Constituents identified as bioaccumulative contaminants of concern (BCCs); or
- Constituents with EOP hazard quotients (HQ) > 1.

Appendix B lists the EOP concentrations of the COCs from the baseline discharge, their corresponding acute WQC, HQs at the edge of the mixing zone (EOMZ), and indicates whether they are elimination or reduction BCCs.

7.3.1.2 Discharge Comparison to Criteria

The composition of bilgewater is characterized by a set of constituent concentrations compiled from sample data, as described in the Bilgewater ChAR (Navy and EPA, 2003). In the comparison of constituent data for baseline discharge to numeric WQC, the EOP concentrations of 13 constituents or constituent classes exceeded 85 WQC (Table 7-1). Appendix A summarizes the comparison of the COC concentrations to corresponding Federal and State WQC. The baseline discharge also exceeded seven narrative WQC categories (Table 7-2). Appendix C provides the complete narrative WQC analysis.

Table 7-1. Constituents Exceeding Numeric Water Quality Criteria Identified in the Baseline Discharge¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Constituents	Concentration at EOP (μg/L)	Criteria Exceeded	Strictest Criterion (µg/L)	State(s) with Strictest Criterion
Metals				
Cadmium	6.3E+00	2 of 13	5.0E+00	NC, PR
Copper	1.4E+01	22 of 24	2.4E+00	CT,GA,MS
Iron	3.5E+03	1 of 1	3.0E+02	FL
Lead	2.7E+01	3 of 11	5.6E+00	FL
Manganese	3.6E+02	1 of 1	1.0E+02	PR
Nickel	2.2E+02	23 of 24	8.3E+00	FL, NC PR
Thallium	9.9E+00	1 of 7	6.3E+00	FL
Zinc	2.5E+03	24 of 24	5.0E+01	PR
Organics				
Chlorinated Naphthalenes (Total)	2.8E+01	2 of 2	7.5E+00	NH, OR
Phenanthrene	3.0E+01	3 of 3	5.0E+00	PA
Total Aqueous Hydrocarbons	2.3E+02	1 of 1	1.5E+01	AK
Total Aromatic Hydrocarbons	9.5E+01	1 of 1	1.0E+01	AK
Nutrients/Classicals				
Ammonia as Nitrogen	5.8E+02	1 of 2	2.3E+02	WA

¹ Baseline discharge from this vessel group is not discharged overboard. Discharge occurs only after the bilgewater is treated by a gravity coalescence OWS.

Table 7-2. Narrative Water Quality Criteria Categories Exceeded by the Baseline Discharge¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Narrative Constituent with Applicable Numeric Endpoint	Result
BOD	Fail
Color	Fail
Nutrients	Fail
Phosphorus (6.0E+01 μg/L)	1.3E+02 μg/L
Ammonia (1.0E+01 μg/L)	5.8E+02 μg/L
Nitrate/Nitrite (1.5E+01 μg /L)	7.1E+02 μg/L
Total Nitrogen (3.0E+02 μg/L)	6.9E+03 μg/L
Odor	Fail
Oil and Grease (HEM)	Fail
EOP (5.0E+03 μg/L)	1.6E+05 μg/L
No Sheen (1.5E+04 μg/L EOP)	1.6E+05 μg/L
EOMZ (1.5E+01 μg/L)	4.4E+02 μg/L
Suspended Solids (2.5E+04 μg/L)	Fail
Turbidity / Colloidal Matter	Fail

Narrative Constituent with	Result
Applicable Numeric Endpoint	Result

Baseline discharge from this vessel group is not discharged overboard. Discharge occurs only after the bilgewater is treated by a gravity coalescence OWS.

7.3.1.3 Discharge Toxicity (Hazard Index)

Based on the curvilinear-grid hydrodynamics 3D (CH3D) model results, the minimum dilution factor at the EOMZ for the baseline discharge was estimated to be 360. This dilution factor was applied to the EOP concentration of the constituents to determine discharge toxicity at the EOMZ. The input parameters for this model run are presented in Appendix D, and the dilution graph, indicating the minimum dilution factor, is presented in Appendix E. For more information about the UNDS modeling method, see the *Technical Approach for Pierside Modeling to Support UNDS EEA Phase II* (Navy and EPA, 2001e).

Table 7-3 summarizes the results of the HQ and hazard index (HI) calculations for the baseline discharge constituents with an EOP HQ greater than 1. For more information on the use of the HI calculations in the UNDS program, see *Method for Assessing the Toxicity of Multiple Contaminants in Discharges from Vessels of the Armed Forces Uniform National Discharge Standards (UNDS) Phase II* (Navy and EPA 2001f). The constituents are listed from highest to lowest HQ at EOMZ.

Table 7-3. Constituents with Hazard Quotients >1 at End of Pipe, Ranked by Edge of Mixing Zone Hazard Quotient, in the Baseline Discharge¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Constituents	HQ at EOMZ
Total Sulfide	5.8E-01
Oil and Grease (HEM ²)	5.4E-01
Copper	2.6E-01
Zinc	7.7E-02
Iron	3.2E-02
Nitrate/Nitrite	2.8E-02
Sulfate	2.0E-02
Manganese	9.9E-03
Nickel	8.1E-03
Thallium	4.3E-03
Boron	3.2E-03
HI of above constituents	1.6E+00
Total Discharge HI	1.6E+00

Baseline discharge from this vessel group is not discharged overboard. Discharge occurs only after the bilgewater is treated by a gravity coalescence OWS.

² HEM TEC value was based on the fuel/lube TEC. For more information, see Development of TECs for Categories of Oily Substances Derived from Petroleum and Foods (Navy and EPA, 2001g).

The discharge HI at EOMZ is approximately 1.6, with the above constituents comprising approximately 99 percent of the total discharge HI.

An HI of 1.0 or less is the level considered to be protective of aquatic life from acute toxic effects of the discharge. This level is equivalent to the United States Environmental Protection Agency (EPA) WQC for aquatic life [i.e., Criterion Maximum Concentration (CMC)]. The CMC is intended to protect most species most of the time (EPA, 1991). This level of protection is set near the concentration resulting in no observable effect on the most sensitive aquatic species, which EPA has determined will adequately protect aquatic communities. At HI values less than or equal to 1.0, the potential for acute toxic effects to aquatic species is considered to be at an acceptable level.

7.3.1.4 Non-Indigenous Species Release

The potential for the baseline discharge to introduce non-indigenous species (NIS) is expected to be low because "there is only minor seawater access to bilge compartments, and bilgewater is generally processed before it is transported over long distances" (EPA and DoD, 1999).

7.3.1.5 Bioaccumulative Contaminants of Concern

Table 7-4 lists the EOP concentrations of the nine constituents from the baseline discharge identified as elimination and reduction BCCs. BCCs for the UNDS program are divided into two types: those designated for elimination by various international, Federal, and State programs, and those designated for reduction by U.S. permit and cleanup programs.

Table 7-4. Bioaccumulative Contaminants of Concern Identified in the Baseline Discharge¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Elimination l	BCCs (µg/L)	Reduction BCCs (µg/L)		
Cadmium	6.3E+00	Copper	4.5E+02	
Lead	2.7E+01	Zinc	2.5E+03	
		2-Chloronaphthalene	2.8E+01	
		Chlorobenzene	1.2E+01	
		Fluorene	3.1E+01	
		Naphthalene	3.3E+01	
		Phenanthrene	3.0E+01	

¹ Baseline discharge from this vessel group is not discharged overboard. Discharge occurs only after the bilgewater is treated with a gravity coalescence OWS.

7.3.1.6 Constituent Mass Loading and Toxic Pound Equivalents

Determination of discharge constituent mass loading and toxic pound equivalent (TPE) values are based on discharge generation volume and location of vessel operation. Vessels in the WHEC 378 Class (representative vessel class) are pierside approximately 116 days per year, 26 days per year transiting inside 12 nm, and 209 days per year operating underway outside 12 nm (Navy and EPA, 2003).

Table 7-5 presents mass loading and TPEs for the COCs identified in the baseline discharge for the active vessels in this vessel group while operating inside 12 nm. The COCs are listed from highest to lowest TPE and comprise 99 percent of the total discharge TPE. Appendix F presents the complete discharge constituent mass loading and TPE data.

TPE results presented in Table 7-5 do not include the chronic toxicity contribution from oil and grease (HEM) constituents, because there are insufficient data available to develop a defensible toxic weighting factor (TWF) for oil and grease (HEM). The chronic toxicity contributions from oil and grease (HEM) constituents could potentially be estimated by extrapolation of HQ and HI results (refer to Section 7.3.1.3). The HI calculations indicate that oil and grease (HEM) constituents contribute approximately 33 percent of the total discharge HI, a measure of the total acute toxicity of bilgewater. Therefore, oil and grease (HEM) constituents are assumed to contribute approximately 33 percent of the total chronic toxicity for this analysis.

Table 7-5. Mass Loading and Toxic Pound Equivalents for the Constituents of Concern Identified in the Baseline Discharge¹ from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Discharge Constituent	Mass Loading (lb/yr)	Toxic Pound Equivalents		
Total Sulfide	1.5E+01	4.3E+01		
Boron	2.2E+01	3.9E+00		
Copper	1.8E+00	3.2E+00		
Manganese	1.4E+00	8.6E-01		
Zinc	9.8E+00	6.8E-01		
Nickel	8.5E-01	5.8E-01		
Nitrate/Nitrite	2.8E+00	2.6E-01		
Lead	1.1E-01	7.3E-02		
Phenanthrene	1.2E-01	6.0E-02		
Thallium	3.9E-02	3.4E-02		
Iron	1.4E+01	2.3E-02		
Ammonia as Nitrogen	2.3E+00	1.8E-02		
2-Chloronaphthalene	1.1E-01	1.7E-02		
Cadmium	2.5E-02	1.7E-02		
Fluorene	1.2E-01	7.0E-03		
Naphthalene	1.3E-01	6.0E-03		
Sulfate	8.9E+02	5.0E-03		
Chlorobenzene	4.8E-02	2.7E-04		
COC TPE Total	5.3E+01			
Total Discharge TPE 5.3E+01				

¹ Baseline discharge from this vessel group is not discharged overboard. Discharge occurs only after the bilgewater is treated by a gravity coalescence OWS.

² HEM TEC value was based on the fuel/lube TEC. For more information, see Development of TECs for Categories Derived from Petroleum and Foods (Navy and EPA, 2001g).

^{**} Indicates no value, see discussion above regarding HEM TPE approximations.

7.3.1.7 Other Potential Environmental Impacts

Currently, all vessels in this group process bilgewater through a gravity coalescence OWS system before discharge. The environmental effects from the use of the gravity coalescence OWS are discussed in Section 7.3.2 below.

If CHT is employed, the baseline discharge is held onboard and then transferred to a shore facility for recycling or disposal without passing through an OWS system. The offloaded bilgewater is then treated at a properly permitted facility and is subject to applicable Federal, State, and local disposal regulations.

7.3.1.8 Summary of Environmental Effects

The analysis of the baseline discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast identified 19 COCs, three constituent classes, and seven narrative categories. Appendix B lists the EOP concentrations of the COCs, their corresponding acute WQC, HQs at EOMZ, and indicates whether they are elimination or reduction BCCs. Appendix F presents the annual mass loading and TPE data for this discharge.

In summary, the baseline discharge:

- Exceeds 85 numeric WQC and seven narrative criteria categories;
- Has an EOMZ HI of 1.6;
- Has low potential to introduce NIS;
- Contains two elimination and seven reduction BCCs; and
- Has a total discharge TPE inside 12 nm of 53, with the COCs comprising approximately 99 percent of the total.

7.3.2 Primary Treatment MPCD

For purposes of bilgewater analysis, gravity coalescence OWSs represent the three primary MPCD options determined to be feasible aboard the WHEC 378 Class vessels (refer to Section 7.1).

As described in the screening document (Navy and EPA, 2000b), gravity coalescence type OWSs operate on the principle that due to the immiscibility and specific gravity differences of oil and water, the oil will separate from the water and droplets will coalesce into a separate layer of fluid. Oily waste is pumped from the oily waste holding tank (OWHT) through the OWS, which contains coalescing material. Coalescing material is typically polypropylene, an oleophilic polymer that may be in the form of closely spaced parallel plates or loose packed media. As the oil droplets, entrained in the influent, flow through the OWS, they will come into contact with the coalescing material and adhere to it. As more droplets attach to the polymer, they will come in contact with each other and form larger droplets (coalesce). These droplets will break free from the plates or media and rise to the surface of the OWS tank where they

typically collect in an oil tower. The OWS has sensors that detect the presence of oil in the oil tower and trigger the OWS to automatically pump the collected oil to a waste oil tank. The treated effluent can be tested for oil content by an oil content monitor. If the effluent contains higher than the desired oil content, it may be returned to the OWHT for further processing. If oil and grease (HEM) content of the effluent is less than 15 ppm, the effluent may be discharged overboard.

WHEC 378 Class vessels use a 10-gpm gravity coalescence type OWS (Navy model OPB-10NP) to process bilgewater; consequently this option is the current MPCD. WHEC 378 Class vessels use one 90-gpm pump to transfer both oily waste and waste oil to shore collection facilities. Gravity coalescers placed on Navy vessels are certified in accordance with NAVSEAINST 9593.2, OPNAVINST 5090.1B, and DoD Directive 6050.15. During normal pierside operation, WHEC 378 Class vessel bilgewater is transferred to a shoreside treatment facility.

7.3.2.1 Discharge Characterization Data

Primary treatment discharge characterization data for Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast were assembled from sampling data and supplemented by process knowledge from equipment experts and vendors. The sampling data for this vessel group were taken from the HAMILTON (WHEC 378). The Bilgewater ChAR (Navy and EPA, 2003) provides more information on the collection of discharge characterization data.

The data collection for this discharge identified 19 COCs, two classes of constituents, and seven narrative categories in the primary treatment discharge. Appendix B lists the EOP concentrations of the COCs, their corresponding acute WQC, HQs at EOMZ, and indicates whether they are elimination or reduction BCCs.

7.3.2.2 Discharge Comparison to Criteria

The composition of bilgewater is characterized by a set of constituent concentrations compiled from sample data, as described in the Bilgewater ChAR (Navy and EPA, 2003). In the comparison of constituent data for the primary treatment discharge to numeric WQC, the EOP concentrations of 13 constituents or constituent classes exceeded 86 WQC (Table 7-6). Appendix A summarizes the comparison of COC concentrations to the corresponding Federal and State numeric WQC. The primary treatment discharge also exceeded seven narrative WQC categories (Table 7-7). Appendix C provides the complete narrative WQC analysis.

Table 7-6. Constituents Exceeding Numeric Water Quality Criteria Identified in the Primary Treatment Discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Constituents	Concentration at EOP (μg/L)	Criteria Exceeded	Strictest Criterion (μg/L)	State(s) with Strictest Criterion
Metals				
Cadmium	6.7E+00	2 of 13	5.0E+00	NC, PR

Constituents	Concentration at EOP (μg/L)	Criteria Exceeded	Strictest Criterion (μg/L)	State(s) with Strictest Criterion	
Copper	1.7E+01	24 of 24	2.4E+00	CT, GA, MS	
Iron	4.0E+03	1 of 1	3.0E+02	FL	
Lead	3.0E+01	3 of 11	5.6E+00	FL	
Manganese	3.6E+02	1 of 1	1.0E+02	PR	
Nickel	2.3E+02	23 of 24	8.3E+00	FL, NC, PR	
Thallium	8.2E+00	1 of 7	6.3E+00	FL	
Zinc	2.9E+03	24 of 24	5.0E+01	PR	
Organics	Organics				
Naphthalene	1.4E+02	1 of 6	1.4E+02	PA	
Phenanthrene	2.8E+01	3 of 3	5.0E+00	PA	
Total Aqueous Hydrocarbons	2.7E+02	1 of 1	1.5E+01	AK	
Total Aromatic Hydrocarbons	2.0E+02	1 of 1	1.0E+01	AK	
Nutrients/Classicals					
Ammonia as Nitrogen	5.4E+02	1 of 2	2.3E+02	WA	

Table 7-7. Narrative Water Quality Criteria Categories Exceeded by the Primary Treatment Discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Narrative Constituent with Applicable Numeric Endpoint	Result
BOD	Fail
Color	Fail
Nutrients	Fail
Phosphorus (6.0E+01 μg/L)	2.3E+02 μg/L
Ammonia (1.0E+01 μg/L)	5.4E+02 μg/L
Nitrate/Nitrite (1.5E+01 μg/L)	7.5E+02 μg/L
Total Nitrogen (3.0E+02 μg/L)	6.8E+03 μg/L
Odor	Fail
Oil and Grease (HEM)	Fail
EOP (5.0E+03 μg/L)	1.3E+05 μg/L
No Sheen (1.5E+04 μg/L EOP)	1.3E+05 μg/L
EOMZ (1.5E+01 μg/L)	3.1E+02 µg/L
Suspended Solids (2.5E+04 μg/L)	Fail – 1.0E+05 μg/L
Turbidity / Colloidal Matter	Fail

7.3.2.3 Discharge Toxicity (Hazard Index)

Based on CH3D model results, the minimum dilution factor at the EOMZ for the primary treatment discharge was predicted to be 426. This dilution factor was applied to the EOP concentration of the constituents to determine discharge toxicity at the EOMZ. The input

parameters for this model run are presented in Appendix D, and the dilution graph, indicating the minimum dilution factor, is presented in Appendix E.

Table 7-8 summarizes the HQ and HI calculations for the constituents identified in the primary treatment discharge to have an HQ greater than 1 at the end of pipe. The constituents are listed from highest to lowest HQ at EOMZ.

Table 7-8. Constituents with Hazard Quotients > 1 at End of Pipe, Ranked by Edge of Mixing Zone Hazard Quotient, in the Primary Treatment Discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Constituents	HQ at EOMZ
Oil and Grease (HEM1)	3.7E-01
Copper	2.7E-01
Total Sulfide	2.4E-01
Zinc	7.5E-02
Iron	3.1E-02
Nitrate/Nitrite	2.5E-02
Sulfate	1.6E-02
Manganese	8.4E-03
Nickel	7.3E-03
2-Methylnaphthalene	3.6E-03
Thallium	3.1E-03
Boron	2.6E-03
HI of above constituents	1.1E+00
Total Discharge HI	1.1E+00

HEM TEC value was based on the fuel/lube TEC. For more information, see Development of TECs for Categories of Oily Substances Derived from Petroleum and Foods (Navy and EPA, 2001g).

The discharge HI at the EOMZ is 1.1, with the above constituents comprising approximately 99 percent of the total discharge HI.

7.3.2.4 Non-Indigenous Species Release

The potential for the baseline discharge to introduce NIS is expected to be low because "there is only minor seawater access to bilge compartments, and bilgewater is generally processed before it is transported over long distances" (EPA and DoD, 1999). The processing of the baseline bilgewater by a primary treatment MPCD will not increase, and may further reduce, the potential for the discharge to introduce NIS.

7.3.2.5 Bioaccumulative Contaminants of Concern

Table 7-9 lists the EOP concentrations of the eight constituents identified in the primary treatment discharge as elimination and reduction BCCs.

Table 7-9. Bioaccumulative Contaminants of Concern Identified in the Primary Treatment Discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Elimination BCCs (µg/L)		Reduction BCCs (μg/L)		
Cadmium	6.7E+00	Copper	5.6E+02	
Lead	3.0E+01	Zinc	2.9E+03	
		Chlorobenzene	1.3E+01	
		Fluorene	2.7E+01	
		Naphthalene	1.4E+02	
		Phenanthrene	2.8E+01	

7.3.2.6 Constituent Mass Loading and Toxic Pound Equivalents

Table 7-10 summarizes the mass loading calculations and TPEs for the COCs identified in the bilgewater treated by primary treatment for this vessel group while operating inside 12 nm. The COCs are listed from highest to lowest TPE and comprise approximately 99 percent of the total discharge TPE. Appendix F presents the complete discharge constituent mass loading and TPE data.

TPE results presented in Table 7-10 do not include the chronic toxicity contribution from oil and grease (HEM) constituents, because there are insufficient data available to develop a defensible TWF for oil and grease (HEM). The chronic toxicity contributions from oil and grease (HEM) constituents could potentially be estimated by extrapolation of HQ and HI results (refer to Section 7.3.2.3). The HI calculations indicate that oil and grease (HEM) constituents contribute approximately 34 percent of the total discharge HI, a measure of the total acute toxicity of bilgewater. Therefore, oil and grease (HEM) constituents are assumed to contribute approximately 34 percent of the total chronic toxicity for this analysis.

Table 7-10. Mass Loading and Toxic Pound Equivalents for the Constituents of Concern Identified in the Primary Treatment Discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Discharge Constituent	Mass Loading (lb/yr)	Toxic Pound Equivalents
Total Sulfide	7.5E+00	2.1E+01
Copper	2.2E+00	4.0E+00
Boron	2.1E+01	3.8E+00
Manganese	1.4E+00	8.6E-01
Zinc	1.1E+01	7.8E-01
Nickel	9.1E-01	6.2E-01
Nitrate/Nitrite	2.9E+00	2.7E-01
2-Methylnaphthalene	1.0E+00	1.6E-01
Lead	1.2E-01	8.1E-02
Phenanthrene	1.1E-01	5.6E-02
Thallium	3.2E-02	2.9E-02
Iron	1.6E+01	2.7E-02

Discharge Constituent	Mass Loading (lb/yr)	Toxic Pound Equivalents
Naphthalene	5.6E-01	2.6E-02
Cadmium	2.6E-02	1.8E-02
Ammonia as Nitrogen	2.1E+00	1.7E-02
Fluorene	1.1E-01	6.0E-03
Sulfate	8.6E+02	4.8E-03
Chlorobenzene	5.1E-02	2.9E-04
COC TPE Total	3.2E+01	
Total Discharge TPE	3.2E+01	

¹ HEM TEC value was based on the fuel/lube TEC. For more information, see Development of TECs for Categories Derived from Petroleum and Foods (Navy and EPA, 2001g)

7.3.2.7 Other Potential Environmental Impacts

Primary treatment creates two waste streams: the aqueous fraction that is discharged overboard, and the oil fraction that is directed to the onboard waste oil holding tank. The environmental impacts of the aqueous fraction are evaluated above. The oil fraction is treated ashore at a properly permitted facility and subject to applicable Federal, State, and local disposal regulations.

7.3.2.8 Summary of Environmental Effects

The analysis of the Primary Treatment Discharge from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast identified 19 COCs, two constituent classes, and seven narrative categories. Appendix A lists the EOP concentrations of the COCs, their corresponding acute WQC, HQs at EOMZ, and indicates whether they are elimination or reduction BCCs. Appendix F presents the annual mass loading and TPE data for this discharge.

In summary, the primary treatment discharge:

- Exceeds 86 numeric WQC and seven narrative criteria categories;
- Has a discharge HI at EOMZ of 1.1;
- Has low potential to introduce NIS;
- Contains two elimination and six reduction BCCs; and
- Has a total discharge TPE inside 12 nm of 32 with the COCs comprising approximately 99 percent of the total.

7.3.3 Collection, Holding, and Transfer (CHT)

Collection, holding, and subsequent transfer of bilgewater involves either shore disposal facilities or waste offload barges, or processing of bilgewater beyond 12 nm. Shore disposal involves transfer of wastes to properly permitted treatment facilities either directly through a

^{**} Indicates no value, see discussion above regarding HEM TPE approximations.

shoreside piping connection, or via tank trucks or waste offload barges. CHT does not include any treatment or volume reduction of raw bilgewater on board the vessel. In a typical CHT system, wastewater drains to the bilge or is transferred to a designated holding tank where it is retained until either the vessel returns to port or transits beyond 12 nm.

CHT is in use, to some extent, on all vessels that generate bilgewater, including the WHEC 378 Class. All WHEC 378 Class vessels have OWS systems and use them to treat the discharge, in the event overboard discharge is necessary. WHEC 378 Class vessels are capable of holding all bilgewater generated within 12 nm for any single transit operation. While moored pierside in ports where shore facilities are available, WHEC 378 Class vessels practice CHT by transferring bilgewater to a properly permitted shoreside facility. If shore facilities are unavailable, or the vessel is operating outside 12 nm, bilgewater is processed through an OWS and then discharged (See Section 7.3.2 on primary treatment OWS). Additional information on this MPCD is provided in the *Surface Vessel Bilgewater MPCD Screen-Control Device, MPCD Option Group: Collection, Holding, and Transfer* (Navy and EPA, 2001c).

7.3.3.1 Discharge Characterization Data

CHT does not directly release wastewater to the receiving waters within 12 nm. Refer to the Bilgewater ChAR for more information on the collection of characterization data (Navy and EPA, 2003).

7.3.3.2 Discharge Comparison to Criteria

Because CHT does not directly release wastewater to the receiving waters within 12 nm, no numeric or narrative WQC are exceeded in the receiving waters.

7.3.3.3 Discharge Toxicity (Hazard Index)

Because CHT does not directly release wastewater to the receiving waters within 12 nm, there is no liquid discharge to model, nor an HI to calculate at the EOMZ.

7.3.3.4 Non-Indigenous Species Release

Because CHT does not directly release wastewater to the receiving waters within 12 nm, the potential for the discharge to release NIS is nearly nonexistent.

7.3.3.5 Bioaccumulative Contaminants of Concern

Because CHT does not directly release wastewater to the receiving waters within 12 nm, essentially no BCCs are released.

7.3.3.6 Constituent Mass Loading and Toxic Pound Equivalents

Because CHT does not directly release wastewater to the receiving waters within 12 nm, this MPCD option has essentially no mass loading of constituents to the receiving waters; therefore, no TPEs were calculated.

7.3.3.7 Other Potential Environmental Impacts

The only potential direct impact identified for this MPCD within 12 nm would result from the mishandling of the collected bilgewater during the offloading and transfer to shore for disposal. The transferred bilgewater is treated at a properly permitted facility.

7.4 MPCD RANKING AND ASSOCIATED UNCERTAINTY

This section analyzes and ranks MPCD options that passed the MPCD screen and was not determined to be infeasible in the Bilgewater FIAR (Navy and EPA, 2002b) for Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast. Included in this section is a discussion of uncertainty and its effect on the ranking of MPCDs.

The primary-treatment MPCD options for bilgewater in Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast are gravity coalescence, centrifuge, and hydrocyclone. For simplification, these MPCDs were combined and represented by gravity coalescence, as described in the Bilgewater ChAR (Navy and EPA, 2003). CHT is also a primary MPCD option for bilgewater. Membrane filtration and filter media are secondary-treatment MPCD options that can be used in conjunction with the gravity coalescence, centrifuge, or hydrocyclone MPCD options.

To analyze the environmental effectiveness of a particular MPCD option or MPCD treatment train, the results of the environmental analysis were compared to:

- Number of exceeded WQC;
- Number of constituents exceeding the strictest criteria;
- HI toxicity analysis;
- Presence of BCCs;
- Constituent mass loading and TPE;
- Potential to introduce NIS: and
- Other environmental effects.

7.4.1 Exceeded Water Quality Criteria

As discussed in the Bilgewater ChAR (Navy and EPA, 2003), there is wide variability in the composition of bilgewater. This variability is due to many factors, including variation in constituent sources (e.g., the occurrence of mechanical leakage), variation in processing rates, age of vessel and piping materials, and variations in equipment reliability. Due to these many factors, sampling was conducted only to take a "snapshot" of the bilgewater composition for the discharge to complement available process knowledge. Uncertainty due to naturally occurring variability is the primary impediment of using sample data to rank MPCD options. In addition to variability, questions of data accuracy contribute to uncertainty. Therefore process knowledge is the primary source of information for this ranking.

Table 7-11 provides a comparison of constituent concentrations to WQC values for those constituents that exceed the strictest criterion.

Table 7-11. Comparison of Discharge Constituent Concentrations (μg/L) that Exceed Numeric Water Quality Criteria in the Baseline and MPCD Discharges from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Discharge Constituent	Strictest WQC	Baseline	Primary Treatment	CHT ¹
Ammonia as Nitrogen	2.3E+02	5.8E+02	5.4E+02	0
Boron	8.1E+03	5.6E+03 ²	5.4E+03 ²	0
Cadmium	5.0E+00	6.3E+00	6.7E+00	0
Chlorinated Naphthalenes	7.5E+00	2.8E+01	ND	0
Copper	2.4E+00	1.4E+01	1.7E+01	0
Iron	3.0E+02	3.5E+03	4.0E+03	0
Lead	5.6E+00	2.7E+01	3.0E+01	0
Manganese	1.0E+02	3.6E+02	3.6E+02	0
Naphthalene	1.4E+02	3.3E+01 ²	1.4E+02	0
Nickel	8.3E+00	2.2E+02	2.3E+02	0
Phenanthrene	5.0E+00	3.0E+01	2.8E+01	0
Thallium	6.3E+00	9.9E+00	8.2E+00	0
Total Aqueous Hydrocarbons	1.5E+01	2.3E+02	2.7E+02	0
Total Aromatic Hydrocarbons	1.0E+01	9.5E+01	2.0E+02	0
Zinc	5.0E+01	2.5E+03	2.9E+03	0
Number Of Constituents Exceeding Strictest WQC	-	13	13	0
Total Exceeded Numeric Criteria	-	85	86	0

¹ CHT does not release constituents to the receiving waters.

ND = Not detected

Sample results do not indicate a substantial reduction in the number of constituents exceeding criteria or the total number of criteria exceeded after primary treatment. Although process knowledge indicates that the gravity coalescence will provide a reduction in certain constituent concentrations, this reduction is not realized in the criteria exceedance count for two reasons. As discussed previously, the naturally-occurring variability of bilgewater over time contributes to uncertainty. In addition, the primary source of WQC exceedances in this discharge is metals. Each of the treatment technologies evaluated in this analysis were designed to remove petroleum hydrocarbons rather than metals, although some reduction may be achieved. Although uncertainty sources can be identified, the exact amount of uncertainty in each value cannot be quantified. The exceedance counts, as one measure of environmental effect, support the following rankings.

MPCD ranking by numeric WQC exceeded:

- 1. CHT
- 2. Primary treatment

² Does not exceed criteria

Table 7-12 provides a comparison of baseline and MPCD option characteristics to narrative WQC.

Table 7-12. Comparison of Narrative Water Quality Criteria for Baseline and MPCD Discharge Constituents for Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Narrative Constituent with Applicable Numeric Endpoint	Baseline	Primary Treatment	СНТ
BOD	Fail	Fail	Pass
Color	Fail	Fail	Pass
Floating Material	Pass	Pass	Pass
Nutrients	Fail	Fail	Pass
Odor	Fail	Fail	Pass
Oil and Grease (HEM)	Fail	Fail	Pass
Pathogens	Pass	Pass	Pass
Settleable Materials	Pass	Pass	Pass
Suspended Solids	Fail	Fail	Pass
Taste	Pass	Pass	Pass
Temperature	Pass	Pass	Pass
Turbidity/Colloidal Matter	Fail	Fail	Pass
Total Exceeded Narrative Categories	7	7	0

MPCD ranking by narrative criteria involve less uncertainty that HI, TPE, and criteria exceedances because they rely less on constituent concentrations averaged over a few sampling events and more on process knowledge.

MPCD ranking by narrative WQC exceeded:

- 1. CHT
- 2. Primary treatment

7.4.2 Discharge Hazard Index

The UNDS program incorporates an HI approach as a means of estimating the aggregate acute toxicity of a discharge. This estimate is made by first applying a modeled dilution factor to EOP constituent sample data. The HQs are determined by dividing the product by the constituent-specific toxicological endpoint concentration (TEC). The HI is the summation of these quotients, which is used to estimate acute marine aquatic-life toxicity at the EOMZ. This analysis method is described in the EEA guidance manual (Navy and EPA, 2000e). For more information on the HI method, see the *Method for Assessing the Toxicity of Multiple Contaminants in Discharges from Vessels of the Armed Forces Uniform National Discharge Standards* (Navy and EPA, 2001f).

The uncertainty of HI values is primarily based on the uncertainty in sample data, compounded by approximations made in the computer-based modeling of the liquid discharge. For more

information about the UNDS modeling method, see the *Technical Approach for Pierside Modeling to Support UNDS EEA Phase II* (Navy and EPA, 2001e).

Table 7-13 provides the calculated HI values for the baseline discharge and MPCD options as well as the EOMZ HQs for the COC.

Table 7-13. Comparison of Constituent of Concern Hazard Quotients and Total Discharge Hazard Indices at Edge of Mixing Zone in Baseline and MPCD Discharges from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Discharge Constituent	Baseline	Primary Treatment	СНТ
2-Chloronaphthalene	2.8E-04	ND	0
2-Methylnaphthalene	8.8E-04	3.6E-03	0
Ammonia as Nitrogen	2.9E-04	2.3E-04	
Boron	3.2E-03	2.6E-03	0
Cadmium	4.2E-04	3.8E-04	0
Chlorobenzene	2.8E-05	2.5E-05	0
Copper	2.6E-01	2.7E-01	0
Iron	3.2E-02	3.1E-02	0
Lead	3.6E-04	3.3E-04	0
Manganese	9.9E-03	8.4E-03	0
Nickel	8.1E-03	7.3E-03	0
Nitrate/Nitrite	2.8E-02	2.5E-02	0
Oil and Grease (HEM)	5.4E-01	3.7E-01	0
Sulfate	2.0E-02	1.6E-02	0
Thallium	4.3E-03	3.1E-03	0
Total Sulfide	5.8E+01	2.4E-01	0
Zinc	7.7E-02	7.5E-02	0
Total Discharge HI	1.6E+00	1.1E+00	0

ND = Not Detected

Despite the degree of uncertainty in the sample data due to naturally occurring variability and the fact that the MPCD options being considered were not designed to treat a primary source of toxicity in the discharge (metals), the differences among HI values for treatment options are discernible. Analysis results support the following rankings.

MPCD ranking by discharge HI:

- 1. CHT
- 2. Primary treatment only

7.4.3 Non-Indigenous species

All of the MPCD options, with the exception of CHT, are relatively equal when considering the potential to introduce NIS to the receiving waters. CHT has essentially no potential for release because there is no direct discharge to the receiving waters. The potential for the baseline discharge to introduce NIS is expected to be low because "there is only minor seawater access to bilge compartments, and bilgewater is generally processed before it is transported over long distances" (EPA and DoD, 1999).

MPCD ranking by potential to release NIS:

- 1. CHT
- 2. Primary treatment

7.4.4 Bioaccumulative Contaminants of Concern

Table 7-14 provides a comparison of the number of elimination and reduction BCCs identified in the discharge across MPCDs. BCCs in the discharges are also indicated by an asterisk (*) in Appendices A and B.

Table 7-14. Comparison of Bioaccumulative Contaminants of Concern Identified in Baseline and MPCD Discharges from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Discharge	Elimination BCCs	Reduction BCCs	Total BCCs
Collection, Holding, and Transfer (CHT)	0	0	0
Primary Treatment	2	6	8
Baseline discharge	2	7	9

Uncertainty in the ranking of MPCD options by BCC count is due to the same factors identified previously. The primary source of uncertainty is naturally occurring variability (as discussed in Section 7.4.1).

MPCD ranking by presence of BCCs:

- 1. CHT
- 2. Primary treatment

7.4.5 Constituent Mass Loading and Toxic Pound Equivalents

As discussed in the EEA guidance manual (Navy and EPA, 2000e), mass loading and TPEs were calculated for each discharge constituent. Both the mass loading and TPE calculations are functions of the constituent concentrations and annual discharge volumes. The uncertainty associated with the constituent concentration values is due to the naturally occurring variability in bilgewater composition, as described in Section 7.4.1.

As discussed in the Bilgewater ChAR (Navy and EPA, 2003), the UNDS Phase I Surface Vessel Bilgewater/OWS Nature of Discharge report (NOD) estimates that the average in-port generation rate for a LSD Class vessel is approximately 2,500 gal/day (EPA and DoD, 1999). However, actual performance data indicates the generation rate is 10,000 gal/day underway (Navy, 1997). Additionally, the five vessel classes that comprise this vessel group vary in vessel size, machinery, and displacement. Bilgewater generation rates depend on ship size and propulsion plant type. As a result, having multiple vessel classes results in more variation in generation rates and these variations reflect the uncertainty associated with these values.

For more information about the uncertainty associated with the generation rates, see the Bilgewater ChAR (Navy and EPA, 2003). The ChAR provides details on the assumptions made to determine the generation rate; specifically, that all of the bilgewater generated pierside is discharged overboard. In practice, however, bilgewater generated by the WHEC 378 Class is typically treated at a shoreside facility.

Mass loading data for the baseline discharge and each MPCD option are summarized in Table 7-15.

Table 7-15. Comparison of Discharge Constituents of Concern Mass Loading (lbs/yr) in Baseline and MPCD Discharges from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Discharge Constituent	Baseline	Primary Treatment	CHT ¹
2-Chloronaphthalene	1.1E-01	ND	0
2-Methylnaphthalene	ND	1.0E+00	0
Ammonia as Nitrogen	2.3E+00	2.1E+00	0
Boron	2.2E+01	2.1E+01	0
Cadmium	2.5E-02	2.6E-02	0
Chlorobenzene	4.8E-02	5.1E-02	0
Copper	1.8E+00	2.2E+00	0
Fluorene	1.2E-01	1.1E-01	0
Iron	1.4E+01	1.6E+01	0
Oil and Grease (HEM)	6.3E+02	5.1E+02	0
Lead	1.1E-01	1.2E-01	0
Manganese	1.4E+00	1.4E+00	0
Naphthalene	1.3E-01	5.6E-01	0
Nickel	8.5E-01	9.1E-01	0
Phenanthrene	1.2E-01	1.1E-01	0
Sulfate	8.9E+02	8.6E+02	0
Total Sulfide	1.5E+01	7.5E+00	0
Thallium	3.9E-02	3.2E-02	0
Zinc	9.8E+00	1.1E+01	0

CHT does not release constituents to the receiving waters.

ND = Not Detected

MPCD options were not ranked by mass loading values because they would have to be ranked for every constituent separately. In order to capture the net chronic toxic effect of each constituent's mass loading the relative toxicity of each constituent would have to be weighted. In order to achieve a relative ranking, TPEs were utilized. Table 7-16 provides the TPEs for the baseline discharge and MPCD options for this vessel group.

Table 7-16. Comparison of Toxic Pound Equivalents for the Baseline and MPCD Discharges from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

Discharge	Toxic Pound Equivalent
Collection, Holding, and Transfer (CHT)	0
Baseline Discharge	5.3E+01
Primary Treatment	3.2E+01

The total discharge TPE does not include the chronic toxicity contribution from oil and grease (HEM) constituents, however, because the individual constituents of this fraction vary by products entering the bilge and the degree of product weathering before discharge. The chronic toxicity contributions were therefore evaluated by comparing to HQ and HI results. As discussed in Sections 7.3.1.6 and 7.3.2.6, oil and grease (HEM) constituents are assumed to contribute up to 34 percent of total chronic toxicity in discharges, based on acute toxicity (HI) determinations.

Overall, TPE calculations for the baseline and MPCD options indicate that the primary treatment reduces the TPE by approximately 40 percent overall.

MPCD ranking by TPE:

- 1. CHT
- 2. Primary treatment

7.4.6 Other Potential Environmental Impacts

Most MPCDs create two waste streams: the aqueous fraction that is discharged overboard following treatment and the oil fraction that is directed to the on-board waste-oil holding tank. The oil fraction is treated at a properly permitted facility and subject to applicable Federal, State, and local disposal regulations.

7.4.7 Conclusion

The results of the EEA for the baseline and MPCD bilgewater discharges from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast are summarized in Table 7-17.

Table 7-17. Summary of EEA for Baseline and MPCD Discharges from Compression Ignition Ships that OWS Process Bilgewater and Dirty Ballast (WHEC 378)

	Baseline Bilgewater	Primary Treatment	СНТ
Number of Constituents exceeding strictest WQC	13	13	0
Total Number of Exceeded Numeric WQC	85	86	0
Number of Exceeded Narrative Categories	7	7	0
Discharge HI at EOMZ	1.6E+00	1.1E+00	0
Potential for NIS Release	Low	Low	None
Number of BCCs Identified	9	8	0
Discharge TPE	5.3E+01	3.2E+01	0

In summary, the application of CHT to bilgewater has the least environmental impact because there is no discharge to the receiving water. Primary treatment is expected to result in fewer deleterious environmental effects than the baseline discharge.

MPCD ranking by overall environmental effect:

- 1. CHT
- 2. Primary treatment